Senate File 2378 - Introduced

SENATE FILE 2378
BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO SF 2122)

A BILL FOR

- 1 An Act relating to beverages, including the barrel tax
- 2 and the acceptance of beverage containers for refund
- 3 value, providing penalties, and including effective date
- 4 provisions.
- 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 123.136, subsection 1, Code 2022, is 2 amended to read as follows:
- 3 1. In addition to the annual permit fee to be paid by
- 4 all class "A" beer permittees under this chapter there shall
- 5 be levied and collected from the permittees on all beer
- 6 manufactured for sale or sold in this state at wholesale and
- 7 on all beer imported into this state for sale at wholesale and
- 8 sold in this state at wholesale, and from special class "A"
- 9 beer permittees on all beer manufactured for consumption on the
- 10 premises and on all beer sold at retail at the manufacturing
- 11 premises for consumption off the premises pursuant to section
- 12 123.130, subsection 4, a tax of five and eighty-nine four and
- 13 three hundredths dollars for every barrel containing thirty-one
- 14 gallons, and at a like rate for any other quantity or for the
- 15 fractional part of a barrel. However, no tax shall be levied
- 16 or collected on beer shipped outside this state by a class "A"
- 17 beer permittee or special class "A" beer permittee or on beer
- 18 sold to a class "A" beer permittee by a special class "A" beer
- 19 permittee or another class "A" beer permittee.
- Sec. 2. Section 455C.1, subsections 1 and 6, Code 2022, are
- 21 amended to read as follows:
- 22 1. "Beverage" means wine as defined in section 123.3,
- 23 subsection 54, alcoholic liquor as defined in section 123.3,
- 24 subsection 5, beer as defined in section 123.3, subsection
- 25 7, high alcoholic content beer as defined in section 123.3,
- 26 subsection 22, canned cocktail as defined in section 123.3,
- 27 subsection 11, mineral water, soda water, and similar
- 28 carbonated soft drinks in liquid form and intended for human
- 29 consumption.
- 30 6. "Dealer agent" means a person who solicits or picks
- 31 up empty beverage containers from a participating dealer for
- 32 the purpose of returning the empty beverage containers to a
- 33 distributor or manufacturer.
- 34 Sec. 3. Section 455C.1, Code 2022, is amended by adding the
- 35 following new subsection:

- 1 NEW SUBSECTION. 12A. "Participating dealer" means a dealer
- 2 who accepts the return of empty beverage containers from a
- 3 consumer.
- 4 Sec. 4. Section 455C.2, Code 2022, is amended to read as
- 5 follows:
- 6 455C.2 Refund values.
- 7 l. A refund value of not less than five cents shall be paid
- 8 by the consumer on each beverage container sold in this state
- 9 by a dealer for consumption off the premises. Upon return of
- 10 the empty beverage container upon which a refund value has
- 11 been paid to the a participating dealer or person operating
- 12 a redemption center and acceptance of the empty beverage
- 13 container by the participating dealer or person operating a
- 14 redemption center, the participating dealer or person operating
- 15 a redemption center shall return the amount of the refund value
- 16 to the consumer within a reasonable time.
- 17 2. In addition to the refund value provided in subsection
- 18 1 of this section, a dealer, or person operating a redemption
- 19 center who redeems empty beverage containers or a dealer agent
- 20 shall be reimbursed by the distributor required to accept
- 21 the empty beverage containers under section 455C.3 shall
- 22 provide reimbursement in an amount which that is one cent per
- 23 container, except that the reimbursement amount shall be three
- 24 cents per container for empty beverage containers accepted by a
- 25 redemption center. A dealer, dealer agent, or person operating
- 26 a redemption center may compact empty metal beverage containers
- 27 with the approval of the distributor required to accept the
- 28 containers.
- 29 Sec. 5. Section 455C.3, subsections 1, 2, and 4, Code 2022,
- 30 are amended to read as follows:
- 31 1. A participating dealer shall not refuse to accept from a
- 32 consumer any empty beverage container of the kind, size, and
- 33 brand sold by the participating dealer, or refuse to pay to the
- 34 consumer the refund value of a beverage container as provided
- 35 under section 455C.2.

- 1 2. A distributor shall accept and pick up from a 2 participating dealer served by the distributor or a redemption 3 center for a dealer served by the distributor at least weekly, 4 or when the distributor delivers the beverage product if 5 deliveries are less frequent than weekly, any empty beverage 6 container of the kind, size, and brand sold by the distributor, 7 and shall pay to the participating dealer or person operating 8 a redemption center the refund value of a beverage container 9 and the reimbursement as provided under section 455C.2 within 10 one week following pickup of the containers or when the 11 participating dealer or redemption center normally pays the 12 distributor for the deposit on beverage products purchased from 13 the distributor if less frequent than weekly. A distributor 14 or employee or agent of a distributor is not in violation 15 of this subsection if a redemption center is closed when the 16 distributor attempts to make a regular delivery or a regular 17 pickup of empty beverage containers. This subsection does 18 not apply to a distributor selling alcoholic liquor to the 19 alcoholic beverages division of the department of commerce. 4. A distributor shall accept from a dealer agent any empty 21 beverage container of the kind, size, and brand sold by the 22 distributor and which that was picked up by the dealer agent 23 from a participating dealer within the geographic territory 24 served by the distributor and the distributor shall pay the 25 dealer agent the refund value of the empty beverage container 26 and the reimbursement as provided in section 455C.2. 27 Sec. 6. Section 455C.4, Code 2022, is amended to read as 28 follows: 29 455C.4 Refusal to accept containers. 30 Except as provided in section 455C.5, subsection 3, 31 a participating dealer, a person operating a or redemption 32 center, a distributor or a manufacturer may refuse to accept
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34 it a refund value as provided under section 455C.2.

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33 any empty beverage container which that does not have stated on

2. A On and after July 1, 2023, a dealer may refuse to

- 1 accept and to pay the refund value of any empty beverage
- 2 container if the place of business of the dealer and the kind
- 3 and brand of empty beverage containers are included in an order
- 4 of the department approving a redemption center under section
- 5 455C.6 dealer has provided notice to the department.
- 6 3. A dealer or a distributor may refuse to accept and to pay
- 7 the refund value of an empty wine or alcoholic liquor container
- 8 which is marked to indicate that it was sold by a state liquor
- 9 store. The alcoholic beverages division shall not reimburse
- 10 a dealer or a distributor the refund value on an empty wine or
- 11 alcoholic liquor container which is marked to indicate that the
- 12 container was sold by a state liquor store.
- 13 4. 3. A class "E" liquor control licensee may refuse to
- 14 accept and to pay the refund value on an empty alcoholic liquor
- 15 container from a participating dealer or a redemption center
- 16 or from a person acting on behalf of or who has received empty
- 17 alcoholic liquor containers from a participating dealer or a
- 18 redemption center.
- 19 5. 4. A manufacturer or distributor may refuse to accept
- 20 and to pay the refund value and reimbursement as provided in
- 21 section 455C.2 on any empty beverage container that was picked
- 22 up by a dealer agent from a dealer outside the geographic
- 23 territory served by the manufacturer or distributor.
- 24 Sec. 7. Section 455C.5, subsection 1, Code 2022, is amended
- 25 to read as follows:
- 26 l. Each beverage container sold or offered for sale in
- 27 this state by a dealer shall clearly indicate the refund value
- 28 of the container by embossing or by a stamp, label, or other
- 29 method securely affixed to the container, the refund value of
- 30 the container. The department shall specify, by rule, the
- 31 minimum size of the refund value indication on the beverage
- 32 containers and require registration of the universal product
- 33 code for each beverage container in a format determined by the
- 34 department.
- 35 Sec. 8. Section 455C.6, subsections 1, 2, and 5, Code 2022,

- 1 are amended to read as follows:
- To facilitate the return of empty beverage containers
- 3 and to serve dealers of beverages, any person may establish a
- 4 redemption center, subject to the approval of the department,
- 5 at which consumers may return empty beverage containers
- 6 and receive payment of the refund value of such beverage
- 7 containers.
- 8 2. An application for approval of a A person operating a
- 9 redemption center shall file written notice of the operation
- 10 of the redemption center shall be filed with the department.
- 11 The application notice shall state the name and address of the
- 12 person responsible for the establishment and operation of the
- 13 redemption center, the kind and brand names of the beverage
- 14 containers which will be accepted at the redemption center,
- 15 and the names and addresses of the dealers to be served by the
- 16 redemption center. The application notice shall contain such
- 17 other information as the director may reasonably require.
- 18 5. All approved redemption centers shall meet applicable
- 19 health standards.
- Sec. 9. Section 455C.6, subsections 3 and 4, Code 2022, are
- 21 amended by striking the subsections.
- 22 Sec. 10. Section 455C.12, subsections 2 and 3, Code 2022,
- 23 are amended to read as follows:
- 24 2. A distributor who collects or attempts to collect
- 25 a refund value on an empty beverage container when the
- 26 distributor has paid the refund value on the container to a
- 27 participating dealer, redemption center, or consumer is guilty
- 28 of a fraudulent practice.
- 29 3. Any person who does any of the following acts is guilty
- 30 of a fraudulent practice:
- 31 a. Collects or attempts to collect the refund value on the
- 32 container a second time, with the knowledge that the refund
- 33 value has once been paid by the distributor to a participating
- 34 dealer, redemption center, or consumer.
- 35 b. Manufactures, sells, possesses, or applies a false or

- 1 counterfeit label or indication which that shows or purports to
- 2 show a refund value for a beverage container, with intent to
- 3 use the false or counterfeit label or indication.
- 4 c. Collects or attempts to collect a refund value on
- 5 a container with the use of a false or counterfeit label
- 6 or indication showing a refund value, knowing the label or
- 7 indication to be false or counterfeit.
- 8 Sec. 11. Section 455C.12, Code 2022, is amended by adding
- 9 the following new subsection:
- 10 NEW SUBSECTION. 6. A person who violates any provision
- 11 of this chapter shall be subject to a civil penalty of two
- 12 thousand dollars per violation, which shall be assessed and
- 13 collected in the same manner as provided in section 455B.109.
- 14 Any civil penalty collected under this chapter shall be
- 15 deposited in the general fund of the state.
- 16 Sec. 12. NEW SECTION. 455C.12A Administrative enforcement
- 17 compliance orders.
- 18 The director may issue any order necessary to secure
- 19 compliance with or prevent a violation of the provisions of
- 20 this chapter or any rule adopted or permit or order issued
- 21 pursuant to this chapter. The person to whom such compliance
- 22 order is issued may cause to be commenced a contested case
- 23 within the meaning of chapter 17A by filing within thirty
- 24 days a notice of appeal to the commission. On appeal, the
- 25 commission may affirm, modify, or vacate the order of the
- 26 director.
- 27 Sec. 13. NEW SECTION. 455C.12B Judicial review.
- 28 Judicial review of any order or other action of the
- 29 commission or director may be sought in accordance with the
- 30 terms of chapter 17A. Notwithstanding the terms of chapter
- 31 17A, petitions for judicial review may be filed in the district
- 32 court of the county in which the alleged offense was committed.
- 33 Sec. 14. NEW SECTION. 455C.12C Civil actions for compliance
- 34 penalties.
- 35 1. The attorney general, on request of the department, shall

- 1 institute any legal proceedings necessary to obtain compliance
- 2 with an order of the commission or the director, including
- 3 proceedings for a temporary injunction, or prosecuting any
- 4 person for a violation of an order of the commission or the
- 5 director, the provisions of this chapter, or any rules adopted
- 6 or permit or order issued pursuant to this chapter.
- 7 2. Any person who violates any order issued pursuant to
- 8 section 455C.12A shall be subject to a civil penalty not to
- 9 exceed two thousand dollars for each day of such violation.
- 10 Sec. 15. Section 455C.13, Code 2022, is amended to read as 11 follows:
- 12 455C.13 Distributors' Collection and disposal agreements
- 13 authorized.
- 14 1. A distributor, dealer, or redemption center may enter
- 15 into a contract or agreement with any other distributor,
- 16 manufacturer, or person for the purpose of collecting or paying
- 17 the refund value on, or disposing of, beverage containers as
- 18 provided in this chapter.
- 19 2. For purposes of this chapter, any contracts entered into
- 20 pursuant to this section for the collection or disposal of
- 21 empty beverage containers shall not be deemed to interfere with
- 22 the refund value pursuant to section 455C.2.
- 23 Sec. 16. Section 455C.16, Code 2022, is amended to read as
- 24 follows:
- 25 455C.16 Beverage containers disposal at sanitary landfill
- 26 prohibited.
- 27 Beginning July 1, 1990, the The final disposal of beverage
- 28 containers by a dealer, distributor, or manufacturer, or
- 29 person operating a redemption center, in a sanitary landfill,
- 30 is prohibited. Beginning September 1, 1992, including the
- 31 final disposal of beverage containers that used to contain
- 32 alcoholic liquor as defined in section 123.3, subsection 5,
- 33 by a participating dealer, distributor, or manufacturer, or
- 34 person operating a redemption center in a sanitary landfill_{τ}
- 35 is prohibited.

- 1 Sec. 17. REPEAL. Sections 455C.7, 455C.10, and 455C.14,
- 2 Code 2022, are repealed.
- 3 Sec. 18. EFFECTIVE DATE. The section of this Act amending
- 4 section 123.136 takes effect July 1, 2023.
- 5 EXPLANATION
- The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.
- 8 Under current law, a consumer may return an empty beverage
- 9 container upon which a 5-cent refund value has been paid to a
- 10 dealer or a redemption center. When a distributor collects
- 11 empty beverage containers from a dealer, dealer agent, or
- 12 redemption center, the distributor reimburses the dealer,
- 13 dealer agent, or redemption center the refund value plus a
- 14 1-cent handling fee for each empty beverage container. Current
- 15 law also allows any person to establish a redemption center
- 16 that serves a dealer if it is approved by the department of
- 17 natural resources. Any person may also establish an unapproved
- 18 redemption center.
- 19 Effective July 1, 2023, this bill lowers the barrel tax on
- 20 beer from \$5.89 to \$4.03 for every barrel containing 31 gallons
- 21 of beer.
- 22 The bill allows a participating dealer or redemption center
- 23 to return refund value to a consumer within a reasonable
- 24 time. The bill increases the handling fee to 3 cents when
- 25 paid to a redemption center. The bill provides that on and
- 26 after July 1, 2023, a dealer may choose to not accept beverage
- 27 containers if the dealer has provided notice to the department
- 28 of natural resources (DNR). The bill does not require a
- 29 person to receive approval from DNR to operate a redemption
- 30 center but does require a person operating a redemption center
- 31 to provide notice to DNR. The bill requires DNR to require
- 32 by rule registration of the universal product code for each
- 33 beverage container in a format required by DNR. The bill also
- 34 provides for civil enforcement by DNR and the attorney general,
- 35 including the imposition of civil penalties up to \$2,000 per

- 1 day.
- 2 The bill makes numerous changes throughout Code chapter 455C
- 3 to change instances of "dealer" to "participating dealer",
- $\ensuremath{\mathtt{4}}$ remove obsolete language, and stylistically and grammatically
- 5 update the Code chapter.